February 7, 2020

The Honorable Mark Warner (VA) U.S. Senate 703 Hart Senate Office Building Washington, D.C. 20510

The Honorable Rob Portman (OH) U.S. Senate 448 Russell Senate Office Building Washington, D.C. 20510

Dear Senators Warner and Portman:

On behalf of 181 million Americans insured by employment-based health coverage and employers represented by the organizations below, we write with our support for the bipartisan Commonsense Reporting Act (S. 2366) to reform the annual health information reporting process under the Internal Revenue Service (IRS).

The current IRS reporting system established under the Affordable Care Act (ACA) causes confusion for individuals and families seeking coverage through the federally facilitated and state-based Exchanges, and exposes employers that are complying with the ACA mandate to misguided tax penalties and compliance costs.

The IRS retrospective reporting system requires an employer to report data long after Exchange open enrollment and the completion of a coverage year. During this time period, our full-time employees could apply for individual coverage, for varying reasons, and receive a federal tax subsidy through healthcare.gov or a state marketplace — even though the employee is ineligible. Because the IRS does not permit employers to report pertinent information about the type of health coverage offered to full-time employees prior to Exchange open enrollment period, subsidies are given out without real-time data and this exposes employees to IRS enforcement actions.

As the IRS reconciles tax returns for individuals who have received an Exchange subsidy and who have claimed to be a full-time employee of a business, the IRS is issuing 226-J tax penalty letters to that business regardless of the employer's reporting data. The current retrospective reporting system essentially deems an employer guilty for non-compliance with the ACA employer mandate unless that employer appeals the 226-J tax penalty letter to prove their innocence. Despite the IRS' claims that 226-J tax penalty letters are settled at no penalty to the employer, that business must accrue massive compliance costs to successfully appeal an IRS penalty letter.

Under your Commonsense Reporting Act, S. 2366, employers would be provided with a second, voluntary option to report the most relevant information about the type of coverage offered to full-time employees, dependents and spouses to the IRS prior to Exchange open enrollment. Providing this voluntary, prospective reporting option will enable businesses to populate the Exchange datahub used by healthcare.gov and state marketplaces with real-time employer coverage data to help consumers navigate their appropriate coverage needs and healthcare home. Prospective reporting will also reduce misguided 226-J tax penalty letters to employers which will provide relief and eliminate compliance costs to businesses.

The streamlined, voluntary prospective reporting system under S. 2366, the Commonsense Reporting Act, provides clarification to millions of American consumers and relief to businesses of all sizes.

Sincerely,

Alabama Restaurant & Hospitality Association

Alabama SHRM State Council

Alaska Cabaret, Hotel, Restaurant, & Retailers Association

Alaska SHRM State Council

America's Health Insurance Plans

American Eagle Outfitters, Inc.

American Hotel & Lodging Association

American Rental Association

American Staffing Association

Arizona Association of Health Underwriters

Arizona SHRM State Council

Southern Arizona Association of Health Underwriters

Arkansas Hospitality Association

Arkansas SHRM State Council, Inc.

Associated Builders and Contractors, Inc.

Associated General Contractors of America

AssuredPartners of New Jersey, LLC

Auto Care Association

Automotive Aftermarket Association of the Mid-South, Inc.

Automotive Aftermarket Association Southeast, Inc.

Biggs Insurance Services

Brinker International

CAWA - Representing the Automotive Parts Industry (CA, NV, AZ)

California Association of Boutique and Breakfast Inns

California Association of Health Underwriters

California Hotel and Lodging Association

California Restaurant Association

California State Council of SHRM

Hotel Association of Los Angeles (CA)

Long Beach Hospitality Alliance (CA)

Inland Empire Association of Health Underwriters (CA)

Golden Gate Association of Health Underwriters (CA)

Ventura County Association of Health Underwriters (CA)

Cascade Valley Insurance

Colorado Restaurant Association

Colorado State Association of Health Underwriters

Colorado SHRM State Council

Northern Colorado Association of Health Underwriters

Conover Beyer Associates

Connecticut SHRM State Council

Crisp Insurance Advisors, an Alera Group Company

Delaware Association of Health Underwriters

Delaware Restaurant Association

Delaware SHRM State Council

Florida Restaurant and Lodging Association

Florida Retail Federation

Southwest Florida Association of Health Underwriters

Food Marketing Institute

HR Florida State Council, Inc.

Gulf Coast Health Underwriters of Florida

Georgia Hotel & Lodging Association

Georgia Restaurant Association

Georgia SHRM State Council

North East Association of Health Underwriters (GA)

Global Financial Resources, Inc.

Hardenbergh Insurance Group

Hawaii SHRM State Council

Home Furnishings Association

HR Policy Association

Idaho Lodging and Restaurant Association

Idaho Retailers Association

Idaho SHRM State Council

Illinois Restaurant Association

Illinois SHRM State Council

Illinois State Association of Health Underwriters

Downtown Chicago Chapter Association of Health Underwriters (IL)

Indiana Restaurant & Lodging Association

Indiana State Association of Health Underwriters

HR Indiana SHRM

Greater Northern Indiana Association of Health Underwriters

International Franchise Association

Iowa Association of Health Underwriters

Iowa SHRM State Council

The Kansas State Council of SHRM, Inc.

Keller Stonebraker Insurance

Kentucky SHRM State Council

Central Kentucky Association of Health Underwriters

Kistler Tiffany

Lobosco Insurance Group, LLC

Louisiana Restaurant Association

Louisiana SHRM State Council

Lubenow Agency

Maine Association of Health Underwriters

Hospitality Maine

Maine SHRM State Council

Maryland Hotel & Lodging Association

Maryland Retailers Association

Maryland SHRM State Council, Inc.

Massachusetts Restaurant Association

Massachusetts SHRM State Council

Michigan Association of Health Underwriters

Michigan SHRM State Council

Michigan Tire Dealers Association (Michigan Retailers Association)

Midwest Automotive Parts & Service Association

Minnesota Association of Health Underwriters

Hospitality Minnesota

Minnesota SHRM State Council

Mississippi Hospitality and Restaurant Association

Mississippi State Council of SHRM

Missouri Restaurant Association

Missouri Retailers Association

Missouri State Council of SHRM, Inc.

Springfield Association of Health Underwriters (MO)

St. Louis Association of Health Underwriters (MO)

Montana SHRM State Council

National Association of Health Underwriters

National Association of Home Builders

National Association of Wholesaler-Distributors

National Federation of Independent Business

National Grocers Association

National Restaurant Association

National Retail Federation

National Roofing Contractors Association

Nebraska Association of Health Underwriters (Lincoln Chapter)

Nebraska Hotel & Lodging Association

Nebraska Restaurant Association

Nebraska Retail Federation

Nebraska SHRM State Council

Nevada Association of Health Underwriters

Nevada SHRM State Council

Retail Association of Nevada

Northern Nevada Association of Health Underwriters

New Hampshire SHRM State Council

New Jersey Gasoline, C-Store, Automotive Association

New Jersey Restaurant & Hospitality Association

Garden State Council of SHRM, Inc. (NJ)

Monmouth Ocean Association of Health Underwriters (NJ)

New Mexico Restaurant Association

New Mexico SHRM State Council

New York Association of Health Underwriters

New York State Restaurant Association

New York State SHRM, Inc.

North Carolina Association of Health Underwriters North Carolina SHRM State Council

Independent Garage Owners of North Carolina

Coastal Association of Health Underwriters (NC)

Triangle Association of Health Underwriters (NC)

Western North Carolina Association of Health Underwriters

North Dakota SHRM State Council

Northwest Automotive Trades Association

Ohio Restaurant Association

Ohio SHRM State Council

Greater Cincinnati Association of Health Underwriters (OH)

Oklahoma Hotel and Lodging Association

Oklahoma Restaurant Association

Oklahoma Retail Merchants Association

Oklahoma SHRM State Council

Tulsa Association of Health Underwriters (OK)

Oregon Association of Health Underwriters

Oregon Restaurant & Lodging Association

Oregon SHRM State Council

Otterstedt Insurance Agency

Partnership for Employer-Sponsored Coverage

Pennsylvania Restaurant & Lodging Association

Pennsylvania SHRM State Council

Greater Philadelphia Association of Health Underwriters (PA)

Premier Benefit Services

Rhode Island SHRM State Council

Sage Benefit Advisors

Savov Associates

Self-Insurance Institute of America

Service Station Dealers of America and Allied Trades

Society for Human Resource Management

South Carolina Association of Health Underwriters

South Carolina Restaurant and Lodging Association

South Carolina SHRM State Council

South Dakota Retailers Association

South Dakota SHRM State Council

Tennessee Association of Health Underwriters

Tennessee SHRM State Council

Middle Tennessee Association of Health Underwriters

Mid South Association of Health Underwriters (TN)

Texas Association of Health Underwriters

Texas Hotel & Lodging Association

Texas Restaurant Association

Texas Roadhouse

Texas SHRM State Council

East Texas Association of Health Underwriters

The Bank of San Antonio Insurance Group The Council of Insurance Agents & Brokers The Hyland Group Inc. The Malone Company **Upshaw Insurance Agency** Utah Association Health Underwriters Utah Human Resource State Council **Utah Restaurant Association** Vermont Chamber of Commerce Vermont SHRM State Council Virginia Restaurant, Lodging & Travel Association Virginia SHRM State Council Washington Association of Health Underwriters Washington Retail Association Washington State SHRM Watkins Group West Virginia SHRM State Council Wisconsin Restaurant Association Wisconsin SHRM State Council Woodmanee & Co. W.S. Badcock Corp. Wyoming SHRM State Council Zeller Insurance, LLC